



NEWFOUNDLAND AND LABRADOR
BOARD OF COMMISSIONERS OF PUBLIC UTILITIES

120 Torbay Road, P.O. Box 21040, St. John's, Newfoundland and Labrador, Canada, A1A 5B2

E-mail: shirleywalsh@nlh.nl.ca

2023-10-24

Shirley Walsh
Senior Legal Counsel, Regulatory
Newfoundland and Labrador Hydro
P.O. Box 12400
Hydro Place, Columbus Drive
St. John's, NL A1B 4K7

Dear Ms. Walsh:

**Re: Newfoundland and Labrador Hydro - 2021 Capital Budget Supplemental Application
Approval of the Construction of Hydro's Long-term Supply Plan for Southern Labrador -
Requests for Information**

Enclosed are Requests for Information PUB-NLH-091 to PUB-NLH-101 regarding the above- noted application.

If you have any questions, please do not hesitate to contact the Board Legal Counsel, Ms. Jacqui Glynn, by email jglynn@pub.nl.ca or by telephone 709-726-6781.

Yours truly,

Jo-Anne Galarneau
Board Secretary

CB/cj

ecc **Newfoundland and Labrador Hydro**
NLH Regulatory, E-mail: NLHRegulatory@nlh.nl.ca
Newfoundland Power Inc.
Dominic Foley, E-mail: dfoley@newfoundlandpower.com
NP Regulatory, E-mail: regulatory@newfoundlandpower.com
Consumer Advocate
Dennis Browne, Q.C., E-mail: dbrowne@bfma-law.com
Stephen Fitzgerald, E-mail: sfitzgerald@bfma-law.com
Sarah Fitzgerald, E-mail: sarahfitzgerald@bfma-law.com
Bernice Bailey, E-mail: bbailey@bfma-law.com

Industrial Customer Group
Paul Coxworthy, E-mail: pcoxworthy@stewartmckelvey.com
Dean Porter, E-mail: dporter@poolealthouse.ca
Denis Fleming, E-mail: dfleming@coxandpalmer.com
Labrador Interconnected Group
Senwung Luk, E-mail: sluk@oktlaw.com
Nick Kennedy, E-mail: nkennedy@oktlaw.com
NunatuKavut Community Council
Jason T. Cooke, K.C., E-mail: jcooke@bwbllp.ca
Sarah L. MacLeod, E-mail: SLMacLeod@bwbllp.ca

1 **IN THE MATTER OF**
2 the **Electrical Power Control Act, 1994**,
3 SNL 1994, Chapter E-5.1 (the “**EPCA**”)
4 and the **Public Utilities Act**, RSNL 1990,
5 Chapter P-47 (the “**Act**”), as amended,
6 and regulations thereunder; and
7
8 **IN THE MATTER OF** an application by
9 Newfoundland and Labrador Hydro for an
10 order approving the construction of Hydro’s
11 long-term supply plan for southern Labrador,
12 pursuant to section 41(3) of the **Act**.

**PUBLIC UTILITIES BOARD
REQUESTS FOR INFORMATION**

PUB-NLH-091 to PUB-NLH-101

Issued: October 24, 2023

- 1 **PUB-NLH-091** Please provide an update on the development of new wind projects in the
2 southern Labrador region as well as with respect to the potential
3 development of hydroelectric sites at 5B and 8C-2.
4
- 5 **PUB-NLH-092** Application, Revision 2, page 4. Although there is currently use for only four
6 bays, paragraph 17 states “Additionally, maintaining the initial design plan
7 for the regional diesel generating station with six engine bays will ensure
8 sufficient footprint to accommodate future load growth and allow for N-2
9 redundancy if deemed necessary. While the provision of an extra engine bay
10 to accommodate N-2 redundancy has an incremental cost of approximately
11 \$700,000, this is significantly less than the cost of expanding the building
12 footprint in the event that an additional engine bay is required. This
13 additional footprint could also be utilized for equipment to support the
14 integration of renewable energy or storage technologies in the future.”
15
16 Does Hydro intend to include the cost of the extra two bays in its rate base?
17 Please explain.
18
- 19 **PUB-NLH-093** Hydro’s correspondence dated October 5, 2023, Attachment 1, Midgard
20 Consulting Inc’s Report, page 13 of 74 states: “The existing powerhouses
21 were designed to serve their local loads and were not intended to be
22 interconnected to serve multiple communities. As such, these powerhouses
23 were designed and constructed to output their firm (N-1) capacity rather
24 than their installed (sum of all generators) capacity.”
25 a) What is the wire size and amperage capacity of the existing and
26 proposed system bus and service conductors for each of the diesel
27 generating stations at Mary’s Harbour, St. Lewis, and Port Hope
28 Simpson?
29 b) Is it consistent with industry standards to design and construct a diesel
30 generating station, particularly the main system bus, for its firm load
31 capacity rather than the capacity of the installed generation at the
32 plant?
33
- 34 **PUB-NLH-094** Hydro’s correspondence dated October 5, 2023, Attachment 1, Midgard
35 Consulting Inc’s Report, page 19 of 74, Table 5 lists the capital cost of
36 replacing each of the diesel generating stations. Midgard confirmed that
37 “the costs are in line with its own observations of the market and notes that
38 these costs are in many cases significantly higher than projected in the
39 model generated in late 2022 for the IRP.”
40 a) Please describe the process by which Hydro’s updated costs were
41 vetted by Midgard in arriving at the conclusion that the costs are in line
42 with its own observations (e.g., a survey of vendors, review of recent
43 tenders for similar work, etc.).

- 1 b) In response to PUB-NLH-054, Hydro stated that the cost of the regional
2 diesel plant was estimated at \$49 million. Table 5 lists the updated cost
3 of the regional diesel plant as \$49 million. Please confirm that the cost
4 of the regional diesel plant has not increased from the estimate
5 provided in late 2022 for the IRP. If not confirmed, please explain.
- 6 c) Original Application dated July 16, 2023, Attachment 1, page 33, Table
7 7. The capital cost of replacing the Charlottetown diesel generating
8 station (“DGS”) is listed as \$21.4 million. Please confirm the capital cost
9 estimate that was used by Midgard for the Charlottetown DGS
10 replacement in its March 28, 2023 Southern Labrador Communities -
11 Integrated Resource Plan report and explain the reasons for any
12 changes to that estimate in comparison to the Midgard’s updated
13 estimate of \$40.4 million shown in Table 5.
- 14 d) Original Application dated July 16, 2023, Attachment 1, page 33, Table
15 7. The capital cost of replacing the Mary’s Harbour DGS is listed as
16 \$18.9 million. The spreadsheet (worksheet Option A_H, cell P11)
17 included in Hydro’s response to PUB-NLH-081 indicates a capital cost
18 of just under \$24 million for the replacement of the Mary’s Harbour
19 DGS. Please confirm or clarify the capital cost estimate that was used
20 by Midgard for the Mary’s Harbour DGS replacement in its March 28,
21 2023 Southern Labrador Communities - Integrated Resource Plan
22 report and explain the reasons for any changes to that estimate in
23 comparison to the Midgard’s updated estimate of \$37.4 million shown
24 in Table 5.
- 25 e) Original Application dated July 16, 2023, Attachment 1, page 33, Table
26 7. The capital cost of replacing the Port Hope Simpson DGS is listed as
27 \$17.0 million. The spreadsheet (worksheet Option A_H, cell P16)
28 included in Hydro’s response to PUB-NLH-081 indicates a capital cost
29 of just under \$20 million for the replacement of the Port Hope Simpson
30 DGS. Please confirm or clarify the capital cost estimate that was used
31 by Midgard for the Mary’s Harbour DGS replacement in its March 28,
32 2023 Southern Labrador Communities - Integrated Resource Plan
33 report and explain the reasons for any changes to that estimate in
34 comparison to the Midgard’s updated estimate of \$37.3 million shown
35 in Table 5.
- 36 f) Original Application dated July 16, 2023, Attachment 1, page 33, Table
37 7. The capital cost of replacing the St. Lewis DGS is listed as \$14.2
38 million. The spreadsheet (worksheet Option A_H, cell P26) included in
39 Hydro’s response to PUB-NLH-081 indicates a capital cost of just under
40 \$16 million for the replacement of the Port Hope Simpson DGS. Please
41 confirm or clarify the capital cost estimate that was used by Midgard
42 for the Mary’s Harbour DGS replacement in its March 28, 2023
43 Southern Labrador Communities - Integrated Resource Plan report and

- 1 explain the reasons for any changes to that estimate in comparison to
 2 the Midgard’s updated estimate of \$36.5 million shown in Table 5.
- 3 g) Please explain why the costs associated with the construction of the
 4 regional DGS appear to have not increased in comparison to the cost
 5 estimate previously supplied in Midgard’s late 2022 IRP analyses
 6 whereas the construction costs associated with the individual
 7 community diesel generating stations appear to have increased
 8 significantly.
 9
- 10 **PUB-NLH-095** Hydro’s correspondence dated October 5, 2023, Attachment 1, Midgard
 11 Consulting Inc’s Report, page 20 of 74, states “Beyond the upgrades
 12 identified in Table 7 and potential interconnection upgrades it is not
 13 anticipated that any further work will be required on the MSH facility to
 14 ensure the reliable operation of the plant if its life is extended from 2027 to
 15 2030 (or 2034 if the Interconnection of Existing Plants scenario is selected).”
- 16 a) Why was 2034 selected as the year for the replacement of the Mary’s
 17 Harbour DGS in the interconnection of existing plants alternative
 18 (Option 6)?
- 19 b) Please explain why the same repairs to the same facility will allow the
 20 Mary’s Harbour DGS to have a service life expectancy that is four years
 21 longer for Option 6 when compared to the other alternatives
 22 reviewed?
 23
- 24 **PUB-NLH-096** Hydro’s correspondence dated October 5, 2023, Attachment 1, Midgard
 25 Consulting Inc’s Report, pages 23 of 74, Figure 2, outlines a comparison of
 26 the project schedules for the various alternatives reviewed by Midgard.
- 27 a) The ‘environmental assessment’ process is shown as 15 months for all
 28 scenarios. Please explain why the environmental assessment process
 29 timeline for a replacement of the Charlottetown diesel generating
 30 plant would take the same amount of time as Hydro’s proposed
 31 solution that would involve a new centralized diesel generating station
 32 as well as the interconnection of four communities.
- 33 b) The ‘preliminary engineering and project approval’ process is shown as
 34 15 months for all scenarios except Hydro’s proposed solution. Given
 35 the technical complexity associated with the interconnection of
 36 existing plants alternative (Option 6) and the 2-Community alternative
 37 (Option 7) in comparison to that of replacing the Charlottetown DGS
 38 (Option 2), please explain why an equivalent amount of time is
 39 allocated for each.
 40
- 41 **PUB-NLH-097** Hydro’s correspondence dated October 5, 2023, Attachment 1, Midgard
 42 Consulting Inc’s Report, pages 29-30 of 74, states “simplicity of modelling
 43 and ease of data audit, costs are assigned when the bulk of the costs are

1 anticipated to occur, rather than breaking up total costs into annual phases.
 2 As an example, the costs for the regional powerhouse are incurred in 2028,
 3 rather than spread from 2023 to 2029 since the plurality of costs will occur
 4 in this year.” Application, Revision 2, Schedule 3, page 1, Table 1 shows that
 5 93% of the \$88 million will be spent in years 2027 and prior, 7% forecast to
 6 be spent in 2028, and 0% in 2029. Please repeat the requested analyses using
 7 the forecasted annual spend detailed within Schedule 3.
 8

PUB-NLH-098

9 Hydro’s correspondence dated October 5, 2023, Attachment 1, Midgard
 10 Consulting Inc’s Report, pages 31-34 of 74.

- 11 a) Why is the retrofit scheduled for 2026 in the replacement of the
 12 Charlottetown DGS alternative (Option 2) whereas it is scheduled for
 13 2028 in Options 6 and 7?
 14 b) Please explain why an additional external building is required to house
 15 the fire suppression system in St. Lewis. Please provide the analysis
 16 and/or schematics.
 17 c) Were other alternatives considered (e.g., building extension, etc.)? If
 18 so, please identify them and the reason(s) for not implementing them.
 19 If not, please explain.
 20

PUB-NLH-099

21 Hydro’s correspondence dated October 5, 2023, Attachment 1, Midgard
 22 Consulting Inc’s Report, Appendix E. The August 1, 2023 correspondence
 23 from the Board (Item 5) requested that Hydro/Midgard provide the same
 24 analysis using a 50-year life expectancy for the diesel generating stations
 25 rather than the approximate 40-year life expectancy that is currently used in
 26 the analysis. The years of construction for the diesel generating stations
 27 located at Mary’s Harbour, Port Hope Simpson, and St. Lewis are 1994, 1995,
 28 and 2006 respectively.

- 29 a) With respect to the 50-year life expectancy analysis contained within
 30 Appendix E, please explain why the replacement dates for the Mary’s
 31 Harbour, Port Hope Simpson and St. Lewis diesel generating stations
 32 remain at 2030, 2035 and 2045 rather than being moved to 2044, 2045
 33 and 2056 respectively so as to correspond with a 50-year life
 34 expectancy.
 35 b) Please complete the analysis requested within Item 5 of the August 1,
 36 2023 correspondence from the Board using the 2044, 2045 and 2056
 37 retirement dates for Mary’s Harbour, Port Hope Simpson, and St. Lewis
 38 diesel generating stations respectively.
 39

PUB-NLH-100

40 Hydro’s correspondence dated October 5, 2023, Attachment 2, page 9 of 25.
 41 Table 9 outlines the \$35 million cost estimate for the auxiliary upgrades to
 42 the diesel generating plants that Hydro has determined will be required in

1 order to facilitate the interconnection of existing plants alternative (Option
2 6).

- 3 a) Please provide a breakdown of the cost estimates for each site location
4 as well as a detailed description of the work and why it is necessary.
- 5 b) Please confirm that engineering site visits to each of the diesel
6 generating stations were undertaken as part of the determination of
7 these upgrade costs. If not confirmed, please detail the process by
8 which these estimates were generated.

9
10 **PUB-NLH-101** Hydro’s correspondence dated October 5, 2023, Attachment 2, page 13 of
11 25. Table 14 outlines the schedule for interconnection of existing plants
12 (Option 6) with commissioning occurring in Q4 2030. The schedule depicts
13 only one of the DGS Auxiliary Equipment Upgrades being completed per year
14 beginning with Port Hope Simpson in 2026. Please detail the advantages and
15 disadvantages of completing two or more of the Auxiliary Equipment
16 Upgrades in a one-year timeframe rather than the three-year time frame
17 currently allocated.

BOARD OF COMMISSIONERS OF PUBLIC UTILITIES

Per



Jo-Ann Galarneau
Board Secretary